



The European Union's Border Management Programme
in Central Asia

Border Management in Central Asia *Phase 5*

*Progress Report
November 2006*



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the European Union



This project is implemented
by UNDP

Form 1.2. REPORT COVER PAGE

Project Title	:	Border Management in Central Asia: Phase 5	
Project Number	:	BOMCA 5 Contract No. 100-848	
Country	:	Central Asian Republics	
		Local operator	EC Consultant
Name	:	UNDP Chui, 160	
Address	:	720040, Bishkek	
Tel. number	:	+996.312.611.213	
Fax number	:	+996.312.611.217	
Telex number	:		
Contact person	:	Mr Philip Peirce	
Signatures	:	_____	

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Author of report: Philip Peirce

EC M & E team			
EC Delegation	[name]	[signature]	[date]
TACIS Bureau	[name]	[signature]	[date]
[task manager]	[name]	[signature]	[date]

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Abbreviations

BOMCA	Border Management Programme in Central Asia
BG	Border Guards
BS	Border Service
CA	Central Asia
CADAP	Central Asia Drug Action Programme
EC	European Commission
EU	European Union
KG	Kyrgyzstan
KZ	Kazakhstan
PMO	Programme Management Office
TJ	Tajikistan
TOR	Terms of Reference
TM	Turkmenistan
ITB	Invitation to Bid (UNDP formal procurement method which generally used for the procurement of goods locally and internationally. ITB's warrant public advertisement)
UNDP	United Nations Development Programme
ICMPD	International Centre for Migration Policy Development

1. PROJECT SYNOPSIS

Project Title	: Border Management in Central Asia, phase 5
Project Number	: BOMCA 5 Contract No. 100-848
Country	: Central Asian Republics

Project objective[s]: The overall objective of the project is to facilitate the licit flow of persons and goods over Central Asian borders and to increase security in Central Asia.

The specific goals of the programme are:

- to reinforce training capacities in Turkmenistan;
- to implement general training and introduction to IBM for border staff in Central Asian countries;
- to reinforce border management capabilities in three pilot zones (Kyrgyzstan-Uzbekistan, Uzbekistan-Turkmenistan and Kyrgyzstan-Kazakhstan);
- to strengthen regional cooperation and donor coordination;

Planned outputs:

- Training facilities reinforced in Turkmenistan;
- 200 border agency staff trained in each pilot region;
- 40 border staff trained in IBM;
- Border infrastructure renovated in each pilot region;
- Border security equipment delivered in each pilot region;
- Border dialogue enhanced in each pilot region;
- Enhanced and strengthened cooperation at regional level and coordinated efforts of different donors in each country.

Project activities:

Activity 1:

- To select and subcontract building company in Turkmenistan;
- To monitor work and organise delivery of equipment;
- To develop and implement a visibility/communication plan.

Activity 2:

- To design inter agency training work plan for each country;
- Curriculum developed for IBM at Almaty Training of Kazakh trainers;
- To implement inter agency training in at Almaty Training Centre to fulfil IBM work plan of each country.

Activity 3:

- To carry out in depth assessment of each pilot zone, involving local authorities;
- To start construction/renovation;
- To purchase equipment for border agencies;
- To implement training;
- To organise trans-border workshop for police/border/customs officers.

Activity 4:

- To organise regular steering committee meetings;
- To organise regular regional meeting of beneficiaries at the strategic level;
- To organise regular donor coordination meetings in each country

Project starting date: November 1, 2005

Project duration: 26 months

2. SUMMARY OF PROJECT PROGRESS SINCE THE START

2.1 Enhanced training facilities in Turkmenistan

The objective of the activity is the construction/renovation of training infrastructure in Turkmenistan, originally the Customs Training Centre and Border Guards Dog Training Veterinary Unit, and provision of equipment and furniture as required. However, the legal status of the Customs training centre proved unclear in regard to ownership, potentially affecting sustainability of the intervention. It was agreed that the Border Guard Training Centre would be supported instead.

Activity 1: To select and subcontract building company in Turkmenistan

The renovation works at Border Service Training Centre started on November 1, 2006 and the construction works to build Border Guards Dog Training Veterinary Unit also started on November 1, 2006.

Activity 2: To monitor work and organize the delivery of equipment

The furniture is under delivery. Computer equipment was delivered on November 15, 2006. Specialized veterinary equipment will be delivered in December 2006.

Activity 3: To develop and implement a visibility/communication plan

A global visibility/communication strategy has been developed by the BOMCA-CADAP Media & Events Specialist and was approved by EC Delegation in October 2006 (Annex 5).

2.2. Training for border staff in Central Asian Republics

The objective of the project is to reinforce the border training capacity of beneficiary agencies in all Central Asian Republics.

Activity 1: To design inter-agency training workplan for each country

IBM training workplans for each country are an output of BOMCA 4.2, specifically envisaged under the UNDP subcontract to ICMPD for project 3, Training of Border Staff. However, it was considered that each workplan should be further customised and implemented under the overall supervision of international Chief Technical Advisors, to be recruited for each country under BOMCA 5. CTA TORs and recruitment process were initiated during the reporting period.

Activity 2: Curriculum developed for IBM trainings in Almaty

No activity has been implemented since the start of the project.

Activity 3: Training of Kazakh trainers

No activity has been implemented since the start of the project.

Activity 4: To implement inter-agency training in Almaty Training Centre to fulfill IBM workplan of each country

No activity has been implemented since the start of the project.

2.3. Reinforcement of Border Crossing Points in the Pilot Regions

The objective of the project is to reinforce selected Border Crossing Points (BCP) located in the pilot border regions for opportunities to introduce EU best practices in border management. Areas of intervention include: Kyrgyz-Kazakh Pilot Region (Akjol-Kordai); Fergana Valley Pilot Region: Kokand (Uzbek-Tajik border) and Karasuu (Kyrgyz-Uzbek border); and Turkmen-Uzbek Pilot Region (Kunia-Urgench).

As per the request of the Government of Turkmenistan the decision has been taken to focus exclusively on Kunia-Urgench, rather than nearby Dashogyz. The Government of Turkmenistan approved NV with specifications of the projected construction works in Kunia-Urgench pilot zone. The strategic importance of Kunia-Urgench BCP was confirmed during the last Steering Committee which took place in Ashgabat on November 17, 2006. Turkmen officials reiterated that the main intervention of the EC in Turkmenistan should be the construction of this BCP, to

which part of the traffic to Russia will pass in the future. Therefore, Turkmen officials requested to allocate more funds to this project. Mr. Philip Peirce answered positively to that request, proposing to allocate additional 0,7 million Euro to Kunia-Urgensh. End of November 2006, this figure has been confirmed and approved by the EC Delegation based in Almaty.

It was agreed in August 2006 with EC Delegation to include the Kokand region on the list of activities. The Terms of References were prepared and approved by Uzbek beneficiaries for BCP and BP in Kokand Oblast. The reallocation of funds to Kokand oblast was approved by EC during the Management Meeting held in August 29, 2006.

Activity 1: To carry out in depth assessment of each pilot region, involving local authorities

Based on the EC TORs, in depth assessments of each pilot region have been conducted (Annex 6 and 7).

Activity 2: To start construction/renovation

Tenders for construction works at Kyrgyz-Kazakh border (Akjol-Kordai) and Kyrgyz-Uzbek border (Karasuu) have been completed and the Programme is awaiting approval from UNDP to contract. An International Tender Bidding (ITB) for construction works in Kunia-Urgench pilot zone has been launched.

Activity 3: To purchase equipment for border staff and for mobile units

The tenders for equipment for Kyrgyz-Kazakh border (Akjol-Kordai), Kunia-Urgench pilot zone and Fergana Valley Pilot Region are completed and awaiting approval from UNDP to contract. Equipment for Karasuu will be delivered on December 10, 2006. The lists with technical specifications of phyto-sanitary equipment for Kazakh-Kyrgyz border from Ministry of Agriculture of Kazakhstan and Border Service of Kazakhstan are received in order to start the bidding in the beginning of the next year.

Activity 4: To implement training of skills at the border

No activity has been implemented within reporting period.

Activity 5: To organize trans-border workshops for police/border/customs officers

No activity has been implemented within reporting period.

2.4 Strengthening of regional cooperation and donor coordination

The objective of the project is to facilitate coordination of European and international assistance in the fields of border management and security in Central Asia with a view to increase assistance and to gain in effectiveness and impact. After discussions with the EC Delegation, it was decided to have national bi-annual Steering Committees in each country as a project supervision and discussion platform forum. Additionally, one regional annual Steering Committee will be organised.

Activity 1: To organize regular steering committee meetings

Steering committees were held in Kazakhstan on April 11, 2006 and October 27, 2006; in Turkmenistan on May 26, 2006 and November 17, 2006; in Tajikistan on July 12, 2006; in Uzbekistan on April 26, 2006; and in Kyrgyzstan July 14, 2006 and August 18, 2006.

Activity 2: To organize regular donor coordination meetings in each country

No activity has been implemented since the start.

3. SUMMARY OF PROJECT PLANNING FOR THE REMAINDER OF THE PROJECT

3.1 Enhanced training facilities in Turkmenistan

Activity 1: To select and subcontract building company in Turkmenistan

The renovation works will be completed at Border Guard Training Centre within 3 months period and construction works at Border Guards Dog Training Veterinary Unit should take 3.5 months.

Activity 2: To monitor work and organize the delivery of equipment

The furniture is under delivery and specialized veterinary equipment will be delivered in Winter 2006/2007.

Activity 3: To develop and implement a visibility/communication plan

The holding of opening ceremonies of the renovated training centres will be organized by the local BOMCA office, and will be part of a global visibility/communication strategy which has been developed by the BOMCA-CADAP Media & Events Specialist and approved by EC Delegation in October 2006.

3.2 Training for border staff in Central Asian Republics

Activity 1: To design inter-agency training workplan for each country

It is envisaged under BOMCA 5 to agree with national Governments the revision of existing curricula for training Border Agencies to incorporate IBM components. The planned period of designing of inter-agency workplan is Spring 2007, following recruitment of new CTAs.

Activity 2: Curriculum developed for IBM trainings in Almaty

BOMCA 5 will conclude a contract with EU-based Inter-Governmental or non-Governmental Organization which will identify and propose short-term experts to develop common IBM curriculum components, to include teaching materials and pedagogical methods for IBM training in Central Asia and a roster of qualified EU experts to undertake short-term assessment and training missions for BOMCA in Central Asia. The planned period of implementation is Spring 2007.

Activity 3: Training of Kazakh trainers

After the successful train-the-trainers seminar in Bishkek, the Training for Kazakh trainers will be organized during Summer 2007. It is a one-shot event; one trainer from each agency having a role in border security (10-12 persons) will be trained in methods of effective training.

Activity 4: To implement inter-agency training in Almaty Training Centre to fulfill IBM workplan of each country

BOMCA 5 Training of Trainers in Almaty will be geared toward serving two related purposes: strengthening capacities for sustainable IBM training to be undertaken at national training facilities being constructed/renovated by BOMCA; providing the skills and knowledge base to operational commanders of Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan and Uzbekistan to implement integrated border management projects in selected pilot regions. Newly recruited resident CTAs will be responsible for rolling out the trainings into the local level. Trainings are foreseen to take place from Summer 2007.

An additional element will be a study tour to a European Training Centre for Directors of Central Asian facilities and other decision-makers, to familiarise them with the organisation and pedagogical methods necessary to implementation of IBM training in Spring 2007. Funds are available under BOMCA 5 contract to conduct this study tour.

3.3 Reinforcement of Border Crossing Points in the Pilot Regions

Activity 1: To carry out in depth assessment of each pilot regions, involving local authorities

This activity has been completed.

Activity 2: To start construction/renovation

The construction works at Akjol-Kordai, Karasuu, Kunia-Urgench and Kokand pilot regions will be completed till end of the project.

The designing works at Kunia-Urgench BCP will be finalized after consultation with the relevant services Presidential Administration. Since additional money (0,7 MEuro) has been agreed in principle by the EC, as a result of the last Steering Committee, the scale of the project will be more ambitious, and probably divided in two phases (the second phase being financed from BOMCA 6, subject to contract).

Activity 3: To purchase equipment for border staff and for mobile units

The equipment for Akjol-Kordai, Karasuu, Kunia-Urgench and Kokand pilot regions will be procured till end of the project.

Activity 4: To implement training of skills at the border

During the Management Meeting in August 2006 it has been agreed with EC that one CTA will be appointed per each country, training budgets will be divided between countries and funds will be programmed in cooperation with relevant authorities according to IBM working plan established between national authorities and Programme under BOMCA 4. A detailed regional plan for trainings will be developed by the beginning of Spring 2007 as the new CTAs are hired, as the training workplans are ready, as the borders are rebuilt. Skills training will be organized in each pilot region on a multi-agency basis for at least 200 beneficiaries. Training will be conducted during Summer-Autumn 2007 and cover basics of border control, human rights, and asylum rights as well as principles of IBM working.

Activity 5: To organize trans-border workshops for police/border/customs officers

One-day-long workshops will be organized for border and customs enforcement authorities serving at the BCPs in pilot regions, involving officials from both sides of the border. IBM theory and short introduction to practice will be presented to them, emphasizing the role of agencies at the border in facilitating trade and transit, the movement of persons, goods and services in the border region. Such workshop will also provide excellent opportunity for the colleagues on the two sides of the same BCP to get to know each other and to establish direct communication and contact in furthering overall. Workshops will be organized in all pilot regions directly at BCPs. The planning period for implementation is Autumn 2007.

3.4 Strengthening of regional cooperation and donor coordination

Activity 1: To organize regular steering committee meetings

Steering committee in Uzbekistan is postponed till January 24, 2007. Preliminary schedule of Steering committees for Tajikistan is February 21, 2007 and Kyrgyzstan on March 2, 2007. Additionally one Steering Committee will be organized in Uzbekistan, Tajikistan and Kyrgyzstan and two Steering Committees in Kazakhstan and Turkmenistan till end of the project.

Activity 2: To organize regular donor coordination meetings in each country

Donor Coordination meetings will be organized on an annual basis in each country during Spring-Summer 2007.

4. PROJECT PROGRESS IN REPORTING PERIOD

4.1 Enhanced training facilities in Turkmenistan

Because of lack of clarity in regard to the legal status of the Customs training centre in Ashgabat, it was decided to work exclusively with the Border Guard Training Centre in Turkmenistan for now.

Activity 1: To select and subcontract building company in Turkmenistan

The renovation works at the State Border Service Training Center started on November 1, 2006. Projected cost for renovation works is 43.835 Euro.

The construction works to build Dog Training Veterinary Unit started on 1 November 2006. Projected cost for construction works is 89.150 Euro.

Activity 2: To monitor work and organize the delivery of equipment

The furniture for State Border Service Training Center is in process of delivery. Computer equipment was delivered on November 15, 2006. Projected cost of the equipment and furniture is 21.424 Euro.

The furniture for Dog Training Veterinary Unit is in process of delivery. Computer equipment was delivered on November, 15 2006.

Activity 3: To develop and implement a visibility/communication plan

The global visibility/communication strategy was developed by the BOMCA-CADAP Media & Events Specialist and approved by EC Delegation in October 2006.

4.2 Training for border staff in Central Asian Republics

The tender for proposals from EU-based Inter-Governmental or non-Governmental Organizations to develop core curricula for IBM training in Central Asia and to support Directors of Central Asian Border Guard Training Centres to meet training needs identified in national training work plans was closed on November 17, 2006, technical evaluation committee is now reviewing proposals received. Within deadline only one organization (which is ICMPD) submitted proposal to implement the Integrated Border Management Training Component. All documents submitted to UNDP Headquarter for Assets, Contracts and Procurement Committee (ACP) approval to conclude a contract on a waiver basis with ICMPD organization.

Activity 1: To design inter-agency training workplan for each country

No activity has been implemented within reporting period..

Activity 2: Curriculum developed for IBM trainings in Almaty

No activity has been implemented within reporting period.

Activity 3: Training of Kazakh trainers

No activity has been implemented within reporting period.

Activity 4: To implement inter-agency training in Almaty Training Centre to fulfill IBM workplan of each country

No activity has been implemented within reporting period.

4.3 Reinforcement of Border Crossing Points in the Pilot Regions

Activity 1: To carry out in depth assessment of each pilot regions, involving local authorities

This activity has been completed.

Activity 2: To start construction/renovation

Tenders for construction works at Kyrgyz-Kazakh border (Akjol-Kordai) and Kyrgyz-Uzbek border (Karasuu) have been completed and the programme is awaiting approval from UNDP to contract. An International Tender Bidding (ITB) for construction works in Kunia-Urgench pilot zone has been launched.

Activity 3: To purchase equipment for border staff and for mobile units

The tenders for equipment for Kyrgyz-Kazakh border (Akjol-Kordai), Kunia-Urgench pilot zone and Fergana Valley Pilot Region are completed and awaiting approval from UNDP to contract. Equipment for Karasuu will be delivered on December, 10, 2006. The lists with technical specifications of phyto-sanitary equipment for Kazakh-Kyrgyz border from Ministry of Agriculture of Kazakhstan and Border Service of Kazakhstan are received in order to start the bidding in the beginning of the next year.

Activity 4: To implement training of skills at the border

During the Management Meeting in August 2006 it has been agreed with EC that one CTA will be appointed per each country, training budgets will be divided between countries and funds will be programmed in cooperation with relevant authorities according to IBM working plan established between national authorities and Programme under BOMCA 4. Vacancy announcement for CTAs positions are closed and in the stage of selection the candidates.

Activity 5: To organize trans-border workshops for police/border/customs officers

No activity has been implemented within reporting period.

4.4 Strengthening of regional cooperation and donor coordination**Activity 1: To organize regular steering committee meetings**

Steering committees were held in Kazakhstan on October 27, 2006 and in Turkmenistan on November 17, 2006 during the reporting period.

Activity 2: To organize regular donor coordination meetings in each country

No activity has been implemented within reporting period.

5. PROJECT PLANNING FOR NEXT REPORTING PERIOD:

The next reporting period is December 2006 to end February 2007.

5.1 Enhanced training facilities in Turkmenistan

Activity 1: To select and subcontract building company in Turkmenistan

The renovation works at Border Guard Training Centre and construction works at Border Guards Dog Training Veterinary Unit will be completed during next reporting period.

Activity 2: To monitor work and organize the delivery of equipment

The furniture and specialised equipment will be delivered during next reporting period.

Activity 3: To develop and implement a visibility/communication plan

The visibility/communication plan is in process of implementation.

5.2. Training for border staff in Central Asian Republics

Activity 1: To design inter-agency training workplan for each country

The planned period of designing of inter-agency training workplan is next reporting period.

Activity 2: Curriculum developed for IBM trainings in Almaty

To conclude the contract with ICMPD organization on a waiver basis during next reporting period.

Activity 3: Training of Kazakh trainers

No activity is envisaged during next reporting period.

Activity 4: To implement inter-agency training in Almaty Training Centre to fulfill IBM workplan of each country

No activity is envisaged during next reporting period.

5.3. Reinforcement of Border Crossing Points in the Pilot Regions

Activity 1: To carry out in depth assessment of each pilot regions, involving local authorities

This activity has been completed.

Activity 2: To start construction/renovation

To conclude contracts with construction companies to start construction works at Akjol-Kordai and Karasuu BCPs.

Activity 3: To purchase equipment for border staff and for mobile units

Technical specifications of the requested equipment from Ministry of Agriculture and Border Service of Republic of Kazakhstan were received late in November 2006 in order to start the bidding. The tender to procure specialized equipment for Kyrgyz-Kazakh border will be launched in the beginning of 2007 due to UNDP Financial department closure for 2006.

Activity 4: To implement training of skills at the border

One CTA will be recruited and deployed per each country, training budgets will be divided between countries and funds will be programmed in cooperation with relevant authorities according to IBM working plan established by authorities.

Activity 5: To organize trans-border workshops for police/border/customs officers

No activity is envisaged during next reporting period.

5.4 Strengthening of regional cooperation and donor coordination

Activity 1: To organize regular steering committee meetings

The preliminary schedule of Steering Committees during next reporting period is the following: Uzbekistan on January 24, 2007 and Tajikistan on February 21, 2007.

Activity 2: To organize regular donor coordination meetings in each country

The first Donor Coordination meeting will be organized in Kyrgyzstan by end of January – beginning of February 2007.

FORM 2.2: PROJECT PROGRESS REPORT

Project title :Border Management in Central Asia Phase 5				Project number: BOMCA 5 contract No: 100-848				Country : 5 Central Asian Republics				Page:	
Planning period : September 2006 – November 2006				Prepared on : November 2006				EC Consultant: UNDP					
Project objectives:													
No	MAIN ACTIVITIES	Time frame 2006				Personnel EC Consultants		Counterpart		INPUTS		Others	
		Septe	Octob	Nove		Planned	Utilised	Planned	Utilised	Planned	Utilised	Planned	Utilised
1.	To reinforce training capacities in Turkmenistan												
1.1	To select and subcontract building company	X	XX	XX		0.5 m/m int 2 m/m local	0.5 m/m int 2 m/m local			Vehicles, office equipment, Programme equipment 165.000 euro		Real Estate and works Turkmenistan; 500.000 euro for pilot region, with additional 0,7 MEuro from BOMCA 6	Works to start end January 07
1.2	To monitor work and organise delivery of equipment					0.5 m/m int 1 m/m local	0.5 m/m int 1 m/m local						
1.3	To develop and implement a visibility/communication plan	X	X	X		1 m/m int 2 m/m local	1 m/m int 2 m/m local						
2.	To implement general training for border staff in CARs												
2.1	To design inter agency training plan for each country	X	X	X		1 m/m int 2 m/m local	1 m/m int 2 m/m local					Training subcontract 500.000 euro	
2.2	Curriculum developed for IBM at Almaty												
2.3	Training of Kazakh trainers												
2.4	To implement inter agency training at Almaty to fulfil IBM workplan of each country					1 m/m int 1 m/m local	1 m/m int 1 m/m local						

FORM 2.3: RESOURCE UTILISATION REPORT

Project title : Border Management in Central Asia 5		Project number : 100-848		Country : Central Asian Republics		Page :	
Planning period : 01.09.2005 -30.11.2006		Prepared on : 30.11.2006		EC Consultant : UNDP			
Project objectives : facilitate the licit flow of persons and goods over Central Asian Borders and increase security in Central Asia							
RESOURCES/INPUTS	TOTAL PLANNED	PERIOD PLANNED	PERIOD REALISED	TOTAL REALISED	AVAILABLE REMAINDER	FOR	
PERSONNEL International experts Local experts	38 m/m 75 m/m	6 m/m 12 m/m	6 m/m 12 m/m	15 m/m 30.5 m/m	23 m/m 44.5 m/m		
Sub-total							
Sub-total							
OTHER INPUTS	Turkmenistan: Training center: 350.000 Euro Kunia Urgensh: 250.000 Euro Karasuu: 800.000 Euro		To be realised over next reporting periods. However, split will be following: Training center: 100.000 Euro Kunia Urgensh: 500.000 Euro Karasuu: 400.000 for Kyrgyzstan, amount for Uzbekistan redirected to Kokand.		Karasuu: 400.000 Euro for works in KYR 2 x 200.000 Euro for equipment (UZB & KYR)		
Sub-total							
TOTAL							

FORM 2.4. OUTPUT PERFORMANCE REPORT

Project Title : Border Management in Central Asia 5		Project number : 100-848	Country : Central Asian Republics	Page :
Prepared on : November 2006			EC Consultant : UNDP	
Output results	Deviation original plan + or - %	Reason for deviation	Comment on constraints & assumptions	
To reinforce training capacities in Turkmenistan	-15 %	Because of unclarity of the legal status of the Customs training centre in Ashgabat, it has been decided to work exclusively with the Border Guard Training Centre, and with the Border Guard Dog Training Center	<p>The following C/A remain valid:</p> <ul style="list-style-type: none"> • Regional and country political stability. • Support of border reforms by local authorities 	
To reinforce border management capabilities in three pilot regions	-25 %	Karasuu: Uzbek Government has decided to finance itself the construction of a new BCP and to re-build the bridge. The only need is equipment related. Budget planned for works on the Uzbek side will be re-directed to another BCP in the Fergana. Works on Kyrgyz side to start in January 07		
	-15%	Kunia-Urgensh: Due to the new strategic importance of Kunia Urgensh, which is becoming an important transit place, no activities will be undertaken in Dashoguz. Turkmen Government confirmed importance of KU. EC confirmed also in approving additional financing from BOMCA 6		